

**CITY OF HALSTAD
HALSTAD, MINNESOTA**

AUDITED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2018

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CITY OF HALSTAD
ELECTED AND APPOINTED OFFICIALS
DECEMBER 31, 2018

CITY COUNCIL

Lori DeLong	Mayor	12/31/18
Shane Carlson	Vice Mayor/Trustee	12/31/18
Veronica Dye	Clerk-Treasurer	12/31/18
Darin Johnson	Trustee	12/31/20
Brandon Mickelson	Trustee	12/31/20

UTILITIES COMMISSION

Tom Maroney	President	12/31/18
Ron Gotteberg	Secretary	12/31/19
Darin Johnson	Commission Member	12/31/20
Lucas Spaeth	Utilities Superintendent	Appointed

INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor,
City Council and Clerk-Treasurer
City of Halstad
Halstad, Minnesota

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Halstad, Minnesota, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Summary of Opinions

<u>Opinion Units</u>	<u>Type of Opinion</u>
Governmental Activities	Qualified
Business-Type Activities	Unmodified
General Fund	Unmodified
Tax Increment District	Unmodified
Economic Development Authority	Unmodified
Public Service Utility Fund	Unmodified
Aggregate Remaining Fund Information	Unmodified

Basis for Qualified Opinion on Governmental Activities

Management has not adopted Governmental Accounting Standards Board No. 68, *Accounting and Financial Reporting for Pensions* for the Halstad Fire Relief Association. Accounting principles generally accepted in the United States of America require that assets, liabilities, deferred outflows of resources and deferred inflows of resources for defined benefit pension plans have an actuarial study to determine the effect on net position. The amount by which this departure would affect the assets, liabilities, deferred outflows of resources, deferred inflows of resources, and net position has not been determined.

Qualified Opinion

In our opinion, except for the effects of the matter described in the “Basis for Qualified Opinion on Governmental Activities” paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the Governmental Activities of the City of Halstad, Minnesota as of December 31, 2018, and the changes in the financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, each major fund, and the aggregate remaining fund information of the City of Halstad, Minnesota, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 12 to the financial statements, a correction was made to include the Economic Development Authority as a governmental fund of the City. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules, schedule of City's contribution to PERA retirement fund, and schedule of City's and non-employer proportionate share of the net pension liability information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's response to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The City of Halstad has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the basic financial statements. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Halstad's basic financial statements. The combining statements and schedule of operating revenues and expenses – public utility departments and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining statements and schedule of operating revenues and expenses – public utility departments are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The elected and appointed officials and the statistical section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated April 24, 2019 on our consideration of the City of Halstad, Minnesota's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to

describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Halstad, Minnesota's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Brady Martz". The signature is written in a cursive, flowing style.

**BRADY, MARTZ & ASSOCIATES, P.C.
GRAND FORKS, NORTH DAKOTA**

April 24, 2019

CITY OF HALSTAD
STATEMENT OF NET POSITION
AS OF DECEMBER 31, 2018

	Governmental Activities	Business-Type Activities	Total
Assets			
Current assets			
Cash and cash equivalents	\$ 582,398	\$ 582,852	\$ 1,165,250
Accounts receivable, net of allowance	3,610	195,195	198,805
Notes receivable, net of allowance	6,800	1,920	8,720
Internal balances	(62,233)	62,233	-
Taxes receivable	25,945	-	25,945
Inventories	-	58,745	58,745
Total current assets	<u>556,520</u>	<u>900,945</u>	<u>1,457,465</u>
Non-current assets:			
Notes receivable	13,350	6,739	20,089
Nondepreciable capital assets:			
Land	50,415	11,168	61,583
Construction in progress	49,414	-	49,414
Depreciable capital assets:			
Infrastructure	725,000	-	725,000
Building, improvements, and equipment	1,356,661	4,593,098	5,949,759
Less accumulated depreciation	(1,229,681)	(2,232,155)	(3,461,836)
Total capital assets (net of accumulated depreciation)	<u>951,809</u>	<u>2,372,111</u>	<u>3,323,920</u>
Total assets	<u>1,521,679</u>	<u>3,279,795</u>	<u>4,801,474</u>
Deferred Outflows of Resources			
Cost sharing defined benefit pension plan	-	42,011	42,011
Total deferred outflows of resources	<u>-</u>	<u>42,011</u>	<u>42,011</u>
Liabilities			
Current liabilities			
Accounts payable	23,836	97,465	121,301
Accrued employee benefits	-	4,190	4,190
Compensated absences	-	20,258	20,258
Note payable - due within one year	2,500	-	2,500
Customer deposits	-	17,075	17,075
Total current liabilities	<u>26,336</u>	<u>138,988</u>	<u>165,324</u>
Long-term liabilities			
Note payable	34,700	-	34,700
Net pension liability	-	210,808	210,808
Total long-term liabilities	<u>34,700</u>	<u>210,808</u>	<u>245,508</u>
Total liabilities	<u>61,036</u>	<u>349,796</u>	<u>410,832</u>
Deferred Inflows of Resources			
Cost sharing defined benefit pension plan	-	51,228	51,228
Total deferred inflows of resources	<u>-</u>	<u>51,228</u>	<u>51,228</u>
Net Position			
Net investment in capital assets	951,809	2,372,111	3,323,920
Restricted for economic development	61,113	-	61,113
Unrestricted	447,721	548,671	996,392
Total net position	<u>\$ 1,460,643</u>	<u>\$ 2,920,782</u>	<u>\$ 4,381,425</u>

See Notes to the Financial Statements

CITY OF HALSTAD
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2018

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		
					Governmental Activities	Business-Type Activities	Total
Primary government							
Governmental activities:							
General government	\$ 53,279	\$ 11,306	\$ 26,892	\$ -	\$ (15,081)	\$ -	\$ (15,081)
Public safety	180,323	16,131	14,234	-	(149,958)	-	(149,958)
Highways and streets	188,020	-	11,504	-	(176,516)	-	(176,516)
Culture and recreation	90,544	4,725	-	-	(85,819)	-	(85,819)
Interest and fees	3,758	-	-	-	(3,758)	-	(3,758)
Total governmental activities	<u>515,924</u>	<u>32,162</u>	<u>52,630</u>	<u>-</u>	<u>(431,132)</u>	<u>-</u>	<u>(431,132)</u>
Business-type activities:							
Public service utilities	1,434,210	1,441,675	-	-	-	7,465	7,465
John Wimmer homes	28,032	36,420	-	-	-	8,388	8,388
Sunrise apartments	71,824	66,968	-	-	-	(4,856)	(4,856)
Total business-type activities	<u>1,534,066</u>	<u>1,545,063</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>10,997</u>	<u>10,997</u>
Total primary government	<u>\$ 2,049,990</u>	<u>\$ 1,577,225</u>	<u>\$ 52,630</u>	<u>\$ -</u>	<u>(431,132)</u>	<u>10,997</u>	<u>(420,135)</u>
General revenues:							
					195,921	-	195,921
					194,089	-	194,089
					1,256	3,150	4,406
					44,882	13,835	58,717
					20,926	-	20,926
					<u>457,074</u>	<u>16,985</u>	<u>474,059</u>
					<u>25,942</u>	<u>27,982</u>	<u>53,924</u>
					1,370,449	2,892,800	4,263,249
					64,252	-	64,252
					<u>1,434,701</u>	<u>2,892,800</u>	<u>4,327,501</u>
					<u>\$ 1,460,643</u>	<u>\$ 2,920,782</u>	<u>\$ 4,381,425</u>

See Notes to the Financial Statements

CITY OF HALSTAD
BALANCE SHEET – GOVERNMENTAL FUNDS
AS OF DECEMBER 31, 2018

	General	Tax Increment District	Economic Development Authority	Total Governmental Funds
Assets				
Cash and cash equivalents	\$ 522,781	\$ 18,694	\$ 40,923	\$ 582,398
Accounts receivable	3,475	-	135	3,610
Notes receivable	-	-	20,150	20,150
Due from other funds	105,910	-	-	105,910
Taxes receivable	25,945	-	-	25,945
Total assets	<u>\$ 658,111</u>	<u>\$ 18,694</u>	<u>\$ 61,208</u>	<u>\$ 738,013</u>
Liabilities				
Accounts payable	\$ 23,741	\$ -	\$ 95	\$ 23,836
Due to other funds	17,209	150,934	-	168,143
Total liabilities	<u>40,950</u>	<u>150,934</u>	<u>95</u>	<u>191,979</u>
Deferred inflows of resources				
Unavailable revenue - property taxes	25,945	-	-	25,945
Fund balance				
Restricted for economic development	-	-	61,113	61,113
Assigned for housing rehab program	14,381	-	-	14,381
Unassigned	576,835	(132,240)	-	444,595
Total fund balance	<u>591,216</u>	<u>(132,240)</u>	<u>61,113</u>	<u>520,089</u>
Total liabilities, deferred inflows of resources and fund balance	<u>\$ 658,111</u>	<u>\$ 18,694</u>	<u>\$ 61,208</u>	<u>\$ 738,013</u>

See Notes to the Financial Statements

CITY OF HALSTAD
RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO NET POSITION OF
GOVERNMENTAL ACTIVITIES
AS OF DECEMBER 31, 2018

Total governmental funds balance	\$	520,089
<p>Amounts reported for governmental activities in the statement of net position are different because:</p>		
<p>Capital assets used in governmental activities are not financial resources and therefore not reported in the governmental fund.</p>		
Capital assets	\$ 2,181,490	
Accumulated depreciation	<u>(1,229,681)</u>	951,809
<p>Other long-term assets are not available to pay for current-period expenditures and, therefore, are unavailable in the governmental funds.</p>		
Property taxes		25,945
<p>Long-term liabilities not due and payable in the current period and therefore are not included in the funds:</p>		
Notes payable		<u>(37,200)</u>
Net position of governmental activities	\$	<u>1,460,643</u>

See Notes to the Financial Statements

CITY OF HALSTAD
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2018

	General	Tax Increment District	Economic Development Authority	Total Governmental Funds
Revenues				
Property taxes	\$ 183,137	\$ 13,157	\$ -	\$ 196,294
Special assessments	2,632	-	-	2,632
Licenses and permits	1,217	-	-	1,217
Intergovernmental	217,195	-	-	217,195
Charges for services	26,220	-	2,925	29,145
Fines and penalties	668	-	-	668
Interest	1,096	20	140	1,256
Contributions and donations	26,892	-	7,866	34,758
Rents	1,800	-	-	1,800
Reimbursements and refunds	3,539	-	-	3,539
Miscellaneous	8,467	-	385	8,852
Total receipts	<u>472,863</u>	<u>13,177</u>	<u>11,316</u>	<u>497,356</u>
Expenditures				
Current:				
General government	50,811	-	-	50,811
Public safety	129,011	-	-	129,011
Highways and streets	131,481	-	-	131,481
Culture and recreation	55,588	665	20,455	76,708
Capital outlay	147,396	-	-	147,396
Debt service:				
Principal	-	2,500	-	2,500
Interest and other charges	-	3,758	-	3,758
Total disbursements	<u>514,287</u>	<u>6,923</u>	<u>20,455</u>	<u>541,665</u>
Excess (deficiency) of revenues over expenditures	<u>(41,424)</u>	<u>6,254</u>	<u>(9,139)</u>	<u>(44,309)</u>
Other financing sources (uses)				
Proceeds from sale of asset	18,345	-	-	18,345
Insurance proceeds	44,882	-	-	44,882
Transfer out	(6,000)	-	-	(6,000)
Transfer in	-	-	6,000	6,000
Total other financing sources (uses)	<u>57,227</u>	<u>-</u>	<u>6,000</u>	<u>63,227</u>
Net change in fund balance	<u>15,803</u>	<u>6,254</u>	<u>(3,139)</u>	<u>18,918</u>
Fund balance - beginning, as previously reported	575,413	(138,494)	-	436,919
Prior period adjustment, see Note 12	-	-	64,252	64,252
Fund balance - beginning, as restated	<u>575,413</u>	<u>(138,494)</u>	<u>64,252</u>	<u>501,171</u>
Fund balance - ending	<u>\$ 591,216</u>	<u>\$ (132,240)</u>	<u>\$ 61,113</u>	<u>\$ 520,089</u>

See Notes to the Financial Statements

CITY OF HALSTAD

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2018**

Net change in fund balance - total governmental funds \$ 18,918

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense.

Capital outlay	147,397
Current year depreciation	(116,353)

Loss on disposal of capital assets	(26,147)
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Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment is shown as a reduction in long-term liabilities in the statement of net position.

	2,500
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Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.

Taxes receivable	<u>(373)</u>
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Changes in net position	<u><u>\$ 25,942</u></u>
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CITY OF HALSTAD
STATEMENT OF NET POSITION – PROPRIETARY FUNDS
AS OF DECEMBER 31, 2018

	Public Service Utilities Fund	Nonmajor Funds	Totals
Assets			
Current assets			
Cash and cash equivalents	\$ 411,788	\$ 171,064	\$ 582,852
Accounts receivable, net	188,531	6,664	195,195
Due from other funds	66,125	-	66,125
Notes receivable	1,920	-	1,920
Inventories	58,745	-	58,745
Total current assets	<u>727,109</u>	<u>177,728</u>	<u>904,837</u>
Non-current assets			
Notes receivable	6,739	-	6,739
Capital assets			
Land	2,646	8,522	11,168
Building, improvements, and equipment	4,335,640	257,458	4,593,098
Less accumulated depreciation	<u>(2,011,474)</u>	<u>(220,681)</u>	<u>(2,232,155)</u>
Total capital assets	<u>2,326,812</u>	<u>45,299</u>	<u>2,372,111</u>
Total assets	<u>3,060,660</u>	<u>223,027</u>	<u>3,283,687</u>
Deferred outflows of resources			
Cost sharing defined benefit pension plan	<u>42,011</u>	-	<u>42,011</u>
Total deferred outflows of resources	<u>42,011</u>	-	<u>42,011</u>
Liabilities			
Current liabilities			
Accounts payable	95,722	1,743	97,465
Accrued employee benefits	4,190	-	4,190
Compensated absences	20,258	-	20,258
Due to other funds	-	3,892	3,892
Customer deposits	8,275	8,800	17,075
Total current liabilities	<u>128,445</u>	<u>14,435</u>	<u>142,880</u>
Long-term liabilities			
Net pension liability	<u>210,808</u>	-	<u>210,808</u>
Total long-term liabilities	<u>210,808</u>	-	<u>210,808</u>
Total liabilities	<u>339,253</u>	<u>14,435</u>	<u>353,688</u>
Deferred inflows of resources			
Cost sharing defined benefit pension plan	<u>51,228</u>	-	<u>51,228</u>
Total deferred inflows of resources	<u>51,228</u>	-	<u>51,228</u>
Net position			
Net investment in capital assets	2,326,812	45,299	2,372,111
Unrestricted	<u>385,378</u>	<u>163,293</u>	<u>548,671</u>
Total net position	<u>\$ 2,712,190</u>	<u>\$ 208,592</u>	<u>\$ 2,920,782</u>

See Notes to the Financial Statements

CITY OF HALSTAD
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION –
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2018

	Public Service Utilities Fund	Nonmajor Funds	Totals
Operating revenue			
Charges for services	\$ 1,343,968	\$ -	\$ 1,343,968
City departments - administration fee	23,839	-	23,839
Penalties	11,394	-	11,394
Rentals	-	98,052	98,052
Generator revenue	57,115	-	57,115
Other	5,359	5,336	10,695
	<u>1,441,675</u>	<u>103,388</u>	<u>1,545,063</u>
Total operating revenue			
Operating expenses			
Electric energy purchased	776,053	-	776,053
Sewer waste disposal	22,104	-	22,104
Salaries and wages	208,505	24,865	233,370
Heat, light and power	-	22,971	22,971
Repairs, maintenance and supplies	39,212	15,568	54,780
Professional services	6,550	-	6,550
Insurance	17,031	10,220	27,251
Payroll taxes and employee benefits	64,432	-	64,432
Depreciation	117,023	6,448	123,471
Dumpster rent and pickup	52,677	-	52,677
Generator expense	47,295	-	47,295
Other	83,328	19,784	103,112
	<u>1,434,210</u>	<u>99,856</u>	<u>1,534,066</u>
Total operating expenses			
Operating income (loss)			
	<u>7,465</u>	<u>3,532</u>	<u>10,997</u>
Non-operating revenues			
Insurance proceeds	13,835	-	13,835
Interest income	3,044	106	3,150
	<u>16,879</u>	<u>106</u>	<u>16,985</u>
Total non-operating revenues			
Change in net position	24,344	3,638	27,982
Net position, beginning	<u>2,687,846</u>	<u>204,954</u>	<u>2,892,800</u>
Net position, ending	<u>\$ 2,712,190</u>	<u>\$ 208,592</u>	<u>\$ 2,920,782</u>

See Notes to the Financial Statements

CITY OF HALSTAD
STATEMENT OF CASH FLOWS – PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2018

	Public Service Utilities Fund	Nonmajor Funds	Totals
Cash flows from operating activities:			
Receipts from customers and users	\$ 1,418,446	\$ 102,639	\$ 1,521,085
Payments to suppliers	(1,058,755)	(67,414)	(1,126,169)
Payments to employees	<u>(267,410)</u>	<u>(24,865)</u>	<u>(292,275)</u>
Net cash provided (used) by operating activities	<u>92,281</u>	<u>10,360</u>	<u>102,641</u>
Cash flows from capital and related financing activities:			
Purchases of capital assets	<u>(204,290)</u>	<u>-</u>	<u>(204,290)</u>
Net cash provided (used) by capital and related financing activities	<u>(204,290)</u>	<u>-</u>	<u>(204,290)</u>
Cash flows from noncapital financing activities			
Change in due to/from other funds	<u>54,729</u>	<u>(1,986)</u>	<u>52,743</u>
Net cash provided (used) by noncapital financing activities	<u>54,729</u>	<u>(1,986)</u>	<u>52,743</u>
Cash flows from investing activities			
Insurance proceeds	13,835	-	13,835
Notes receivable proceeds	941	-	941
Issuance of notes receivable	(9,600)	-	(9,600)
Interest income	<u>3,044</u>	<u>106</u>	<u>3,150</u>
Net cash provided (used) by investing activities	<u>8,220</u>	<u>106</u>	<u>8,326</u>
Net increase (decrease) in cash and cash equivalents	(49,060)	8,480	(40,580)
Cash and cash equivalents, January 1	<u>460,848</u>	<u>162,584</u>	<u>623,432</u>
Cash and cash equivalents, December 31	<u>\$ 411,788</u>	<u>\$ 171,064</u>	<u>\$ 582,852</u>
Reconciliation of net operating income to			
Net cash provided (used) by operating activities:			
Operating income (loss)	\$ 7,465	\$ 3,532	\$ 10,997
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation expense	117,023	6,448	123,471
Change in assets and liabilities:			
Accounts receivable	(22,501)	251	(22,250)
Inventories	4,003	-	4,003
Deferred pension outflows	18,170	-	18,170
Accounts payable	(18,508)	1,129	(17,379)
Accrued expenses	4,190	-	4,190
Compensated absences	2,849	-	2,849
Customer deposits	(728)	(1,000)	(1,728)
Net pension liability	(25,398)	-	(25,398)
Deferred pension inflows	<u>5,716</u>	<u>-</u>	<u>5,716</u>
Total adjustments	<u>84,816</u>	<u>6,828</u>	<u>91,644</u>
Net cash provided (used) by operating activities	<u>\$ 92,281</u>	<u>\$ 10,360</u>	<u>\$ 102,641</u>

See Notes to the Financial Statements

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS
AS OF DECEMBER 31, 2018

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Halstad operates under a City Council form of government. The financial statements of the City of Halstad have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

Reporting Entity

The financial statements of the City include those of independently administered organizations of which guardianship responsibility falls on the City. Guardianship responsibility is determined on the basis of taxing powers, budget authority, appointment of governing Board members, designation of management, and fiscal accountability including a guaranteed or moral responsibility for debt.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Fund Accounting

The accounts of the City are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts, which comprise its assets, liabilities, deferred inflows/outflows of resources, net position, revenues, and expenditures or expenses, as appropriate. The City has the following funds:

- 1) Governmental Fund Types

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

Governmental fund types are those funds through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are paid; and the difference between governmental fund assets and liabilities, the fund equity, is referred to as "fund balance". The measurement focus is upon determination of changes in financial position, rather than upon net income determination. The following comprise the City's major governmental funds:

- a) General Fund – The General Fund is the general operating fund of the City. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. Many of the more important activities of the City, including operation of the City's general service departments such as public safety, are accounted for in this fund.
- b) Tax Increment District – The Tax Increment Financing District No. 2 was established to acquire, demolish and develop two downtown lots into a dental office and parking lot. The financing cost of this project will be paid by future tax collections.
- c) Economic Development Authority (EDA) – The Economic Development Authority fund is to account for beautification projects, economic growth incentives and community events.

2) Proprietary Fund Types

Proprietary fund types are used to account for a government's ongoing organizations and activities, which are similar to those often found in the private sector. The measurement focus is upon income determination, financial position, and cash flows.

Enterprise Fund Types are used to finance and account for the acquisition, operation, and maintenance of the City's facilities and services, which are supported primarily by user charges. The following is the City's major enterprise fund:

- a) Utilities Fund – To account for the operation and maintenance of the City's water, electric, sewage and refuse disposal departments.

The City reports the following non-major Enterprise funds:

- a) John Wimmer Homes – This fund is used to account for the operations of the John Wimmer Homes Fund.
- b) Sunrise Apartments – This fund is used to account for the operations of the Sunrise Apartment Fund.

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the Proprietary Fund financial statements.

Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental Fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended on the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded and the availability criteria. In the other, monies are virtually unrestricted as to purpose of expenditure, and are usually revocable only for failure to comply with prescribed requirements. These resources are reflected as revenues at the time of receipt, or earlier if the susceptible to accrual criteria are met.

Licenses and permits, fines and forfeitures, charges for sales and services (other than utility), and miscellaneous revenues are generally recorded as revenue when received in cash, because they are generally not measurable until actually received. In the category of use of money and property, property rentals are recorded as revenue when received in cash, but investment earnings are recorded as earned, since they are measurable and available.

Property taxes are recognized as a receivable at the time an enforceable legal claim is established. Property taxes are considered available if received within 60 days of year-end.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary Funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a Proprietary Fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Budgets

The City submits a proposed budget and levy to the County Auditor's office by September 15. Truth in Taxation public hearings are held in December. The City must prepare a final budget and certify the levy to the County by December 31. A copy of the final budget and prior year revenue and expenditures must be submitted to the State Auditor's office. The City did not adopt an Economic Development Authority budget for 2018.

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

Cash and Cash Equivalents

Cash balances from all funds are combined and invested to the extent available in authorized investments. Earnings from such investments are allocated to respective funds on the basis of applicable cash balance participation by each fund. Investments for the City are reported at fair value.

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and investments with original maturities of three months or less.

Investments

Fair Value Measurements – The City accounts for all assets and liabilities that are being measured and reported on fair value basis in accordance with Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*. GASB 72 defines fair value, establishes a framework for measuring fair value and expands disclosures about fair value measurements.

When fair value measurements are required, various data is used in determining those values. This statement requires that assets and liabilities that are carried at fair value must be classified and disclosed in the following levels based on the nature of the data used.

- Level 1: Quoted market prices in active markets for identical assets or liabilities.
- Level 2: Observable market-based inputs or unobservable inputs that are corroborated by market data.
- Level 3: Unobservable inputs that are not corroborated market data.

Property Taxes

Property tax levies are set by the City Council in October each year and are certified to the county for collection the following year. In Minnesota, counties act as collection agents for all property taxes.

The County spreads the levies over all taxable property in the City. Such taxes become receivables of the City as of January 1. Property taxes are payable in equal installments by property owners to the county as follows: Personal Property - February 28 and June 30; and Real Property - May 15 and October 15.

The County remits the collections to the City and other taxing districts three times a year, in January, July and December. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as taxes receivable. The receivable is fully offset by deferred revenue as it is not available to finance current expenditures.

Special assessments are levied against the benefited properties for the assessable costs of special assessment improvement projects in accordance with Minnesota Statutes. The City usually adopts the assessment rolls when the individual projects are complete or substantially complete. The assessments are collectible over a term of years generally consistent with the term of years of the related bond issue.

Collection of annual installments (including interest) is handled by the County in the same manner as property taxes. Property owners are allowed to prepay total future installments without interest or prepayment penalties.

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

Special assessments receivable includes the following components:

Unremitted – Amounts collected by Norman County and not remitted to the City.

Delinquent – Amounts billed to property owners but not paid.

Deferred – Assessment installments which will be billed to property owners in future years.

Accounts Receivable

Utility billings receivables are carried at the original invoice amount less an estimate made for doubtful receivables based on a review of all outstanding amounts on a monthly basis. Management determines the allowance for doubtful accounts by identifying troubled accounts and by using historical experience applied to an aging of accounts. Utility billings receivables are written off when deemed uncollectible. Recoveries of receivables previously written off are recorded when received. A utility billing receivable is considered to be past due if any portion of the receivable balance is outstanding for more than 30 days. Resident accounts receivable is carried at original invoice amount less an estimate made for doubtful receivables based on a review of all outstanding amounts on a monthly basis.

Notes Receivable

Notes receivable are made within the Economic Development Authority for economic growth; the Utility Fund also issues notes receivable for utility projects done for residents. Notes receivable are reviewed annually and an allowance is made for doubtful receivables.

Capital Assets

Capital assets, including land, construction in process, buildings, improvements, infrastructure, and equipment assets, are reported in the applicable governmental or business- type activities columns in the government-wide financial statements. Capital assets are defined by the City of Halstad as assets with an initial, individual cost of more than \$1,000 and an initial useful life of one year or greater. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Buildings, improvements, infrastructure and equipment assets are depreciated using the straight-line method of depreciation over the following estimated useful lives:

Buildings	20-40 Years
Building Improvements	25 Years
Plant and Equipment	7-50 Years
Office Equipment	7 Years
Infrastructure	25 Years

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

Inventories

Inventories are stated at the lower of cost or market and consist of consumable supplies. The cost of these supplies is recorded as an expense at the time they are relieved from inventory for use. Inventories are determined by actual count and priced on the first-in, first-out basis.

Inter-fund Transactions

Transactions among City funds that would be treated as revenues and expenditures or expenses if they involved organizations external to City government are accounted for as revenues and expenditures or expenses in the funds involved.

Transactions, which constitute reimbursements to a fund for expenditures initially made from it, which are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the reimbursed fund.

Transactions, which constitute the transfer of resources from a fund receiving revenues to a fund through which the revenues are to be expended, are separately reported in the respective funds' operating statements.

Activity between funds that are representative of lending/borrowing arrangements at the end of the fiscal year are referred to as "due to/from other funds" or "advances to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Non-current portions of long-term inter-fund loan receivables are reported as advances within the Governmental Funds, and are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resources, and therefore, are not available for appropriation.

Compensated Absences

City employees having less than 10 years of consecutive full-time service shall earn vacation leave at the rate of 1 working day for each calendar month of full-time service. Each permanent employee with at least 10 consecutive years of full-time service shall earn vacation leave at the rate of 1 and ½ working days for each calendar month of full-time service.

An employee may accrue vacation leave to a maximum of 30 days. Any days over 30 will be paid at the employee's hourly wage providing one week's worth of vacation was taken during the calendar year. At no time shall an employee be permitted to cash out vacation time to collect money if they have less than 30 days accrued.

Any employee leaving the municipal service in good standing after giving proper notice of such termination of employment shall be compensated for vacation leave accrued and unused to the date of separation.

Every probationary and permanent employee is entitled to sick leave with pay at the rate of 1 day for each calendar month of full-time service or major fraction thereof. Sick leave may be accumulated to a maximum of 200 days. Each employee has the option of after 60 days of accrued sick leave to take \$5/day in exchange for the additional sick leave days.

For Proprietary Fund types, these accumulations are recorded as expenses and liabilities of the appropriate fund in the fiscal year earned.

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA except that PERA's fiscal year end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resource (expense/expenditure) until then. The City has one item reported on the statement of net position as *cost sharing defined benefit pension plan*, which represents actuarial differences with the PERA pension plan as well as amounts paid to the plans after the measurement date.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The City has one of which arises only under a modified accrual basis of accounting, that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and special assessments. These amounts are unavailable and recognized as an inflow of resources in the period that the amounts become available. The City also has one item reported on the statement of net position as *cost sharing defined benefit pension plan*, which represents actuarial differences with the PERA pension plan.

Net Position

Net position represents the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources in the City's financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any long-term debt attributable to the acquisition, construction, or improvement of those assets. Restricted Net Position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted Net Position is the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

Sometimes the government will fund outlays for a particular purpose for both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

Fund Balance

The City follows GASB Statement No.54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints and the purposes for which resources can be used:

Nonspendable – consists of amounts that are not in spendable form (such as inventory and prepaid items) or are required to be maintained intact.

Restricted – consists of amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

Committed – consists of amounts constrained to specific purposes by the government itself, using its highest level of decision making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint.

Assigned – consists of amounts a government intends to use for a specific purpose. These constraints are established by the Council and/or management. The Council delegates the power to assign fund balances to the City Clerk.

Unassigned – consists of amounts that are available for any purpose; positive amounts are reported only in the general fund.

When both restricted and unrestricted resources are available for use, it is the City's policy to first use restricted resources, and then use unrestricted resources as they are needed.

When committed, assigned or unassigned resources are available for use, it is the City's policy to use resources in the following order; 1) committed, 2) assigned and 3) unassigned.

Use of Estimates

The preparation of financial statements in conformity with Generally Accepted Accounting Principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses. Ultimate results could differ from those estimates.

NOTE 2 DEPOSITS

In accordance with Minnesota Statutes, the City maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Minnesota laws require all public deposits be protected by insurance, surety bond or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, federal land bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposit, shares of investment companies registered under the Investment Companies Act of

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

1940, and all other forms of securities issued by the State of Minnesota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district, or other political subdivision of the State of Minnesota, whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by another state of the United States or such other securities approved by the banking Board.

At December 31, 2018, the City's carrying amount of deposits was \$1,165,250 and the bank balance was \$1,185,685. The bank balances were covered by Federal Depository Insurance and pledged collateral.

NOTE 3 CAPITAL ASSETS

The following is a summary of governmental and business type capital assets for the year ended December 31, 2018:

<u>Governmental Type Activities</u>	<u>Balance 1/1/18</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance 12/31/18</u>
Capital assets, not being depreciated				
Land	\$ 39,410	\$ 16,105	\$ (5,100)	\$ 50,415
Construction in progress	<u>48,803</u>	<u>109,734</u>	<u>(109,123)</u>	<u>49,414</u>
Total capital assets not being depreciated	<u>88,213</u>	<u>125,839</u>	<u>(114,223)</u>	<u>99,829</u>
Capital assets, being depreciated				
Infrastructure	725,000	-	-	725,000
Building	193,784	59,123	-	252,907
Equipment	<u>1,072,186</u>	<u>101,459</u>	<u>(69,891)</u>	<u>1,103,754</u>
Total capital assets being depreciated	1,990,970	160,582	(69,891)	2,081,661
Less accumulated depreciation	<u>(1,132,272)</u>	<u>(116,353)</u>	<u>18,944</u>	<u>(1,229,681)</u>
Governmental activities capital assets, being depreciated, net	<u>858,698</u>	<u>44,229</u>	<u>(50,947)</u>	<u>851,980</u>
Total capital assets, net	<u>\$ 946,911</u>	<u>\$ 170,068</u>	<u>\$ (165,170)</u>	<u>\$ 951,809</u>

Depreciation expense was charged to government functions as follows:

General Government	\$ 2,468
Highways and Streets	48,739
Culture and Recreation	13,836
Public Safety	<u>51,310</u>
	<u>\$ 116,353</u>

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

<u>Business Type Activities</u>	<u>Balance 1/1/18</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance 12/31/18</u>
Capital assets, not being depreciated				
Land	\$ 11,168	\$ -	\$ -	\$ 11,168
Construction in progress	23,803	35,320	(59,123)	-
Total capital assets not being depreciated	<u>34,971</u>	<u>35,320</u>	<u>(59,123)</u>	<u>11,168</u>
Capital assets, being depreciated				
Water	1,228,710	-	-	1,228,710
Sewer	922,049	-	-	922,049
Electric	1,801,800	125,884	-	1,927,684
General utilities	154,988	102,209	-	257,197
Sunrise Apartments	115,000	-	-	115,000
Wimmer Homes	142,458	-	-	142,458
Total capital assets being depreciated	4,365,005	228,093	-	4,593,098
Less accumulated depreciation	<u>(2,108,683)</u>	<u>(123,472)</u>	<u>-</u>	<u>(2,232,155)</u>
Total capital assets, being depreciated, net	<u>2,256,322</u>	<u>104,621</u>	<u>-</u>	<u>2,360,943</u>
Total capital assets net	<u>\$ 2,291,293</u>	<u>\$ 139,941</u>	<u>\$ (59,123)</u>	<u>\$ 2,372,111</u>

Depreciation expense was charged to functions/programs of the City as follows:

Water	\$ 24,355
Sewer	16,300
Electric	69,884
General utilities	6,485
Sunrise Apartments	4,600
Wimmer Homes	1,848
	<u>\$ 123,472</u>

NOTE 4 COMPENSATED ABSENCES

Compensated absences for the City are as follows:

	<u>Balance 01/01/18</u>	<u>New Issued</u>	<u>Retired</u>	<u>Balance 12/31/18</u>	<u>Due Within One Year</u>
Business Type Activities:					
Compensated Absences	\$ 17,409	\$ 15,900	\$ (13,051)	\$ 20,258	\$ 20,258

NOTE 5 DEFINED BENEFIT PENSION PLANS – STATEWIDE

Substantially, all employees of the City are required by state law to belong to a pension plan administered by the Public Employees Retirement Association (PERA) which is administered on a statewide basis.

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

Disclosures relating to these plans follow:

Public Employees Retirement Association

A. Plan Description

The City participates in the following cost-sharing multi-employer defined benefit pension plans administered by the Public Employees Retirement Association (PERA). PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401 (a) of the Internal Revenue Code.

1. General Employees Retirement Plan (General Employees Plan; accounted for in the General Employees Fund)

All full-time and certain part-time employees of the City are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

B. Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

General Employees Plan

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2% for each of the first 10 years of service and 1.7% for each additional year. The rates are 2.2% and 2.7%, respectively, for Basic members. Under Method 2, the accrual rate for Coordinated members is 1.7% for all years of service, and 2.7% for Basic members. The accrual rates for former MERF members is 2.0% for each of the first 10 years of service and 2.5% for each additional year. For members hired prior to July 1, 1989 a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989 normal retirement age is the age for unreduced Social Security benefits capped at 66.

Beginning January 1, 2019, benefit recipients will receive a future annual increase equal to 50 percent of the Social Security Cost of Living Adjustment, not less than 1.0 percent and not more than 1.5 percent. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age (not applicable to Rule of 90 retirees, disability benefit recipients, or survivors). A benefit recipient who has been receiving a benefit for at least 12 full months as of June 30 will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of June 30 will receive a pro rata increase.

C. Contributions

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature.

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2018; the City was required to contribute 7.50 percent for Coordinated Plan members. The City's contributions to the General Employees Fund for the year ended December 31, 2018 were \$19,362. The City's contributions were equal to the required contributions as set by state statute.

D. Pension Costs

At December 31, 2018, the City reported a liability of \$210,808 for its proportionate share of the General Employees Fund's net pension liability. The City's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million to the fund in 2018. The State of Minnesota is considered a non-employer contributing entity and the State's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the City totaled \$6,871. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2017, through June 30, 2018, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2018, the City's proportion share was 0.0038% which was .0001% higher than its proportion measured as of June 30, 2017.

Post-retirement benefit increases were changed from 1.0% per year with a provision to increase to 2.5% upon attainment of a 90% funding ratio to 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019.

For the year ended December 31, 2018, the City recognized pension expense of \$18,079 for its proportionate share of General Employees Plan's pension expense. In addition, the City recognized an additional \$1,602 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

At December 31, 2018, the City reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 5,440	\$ 5,825
Changes in actuarial assumptions	19,079	23,259
Difference between projected and actual investment earnings	-	22,144
Changes in proportion	7,878	-
Contributions paid to PERA subsequent to the measurement date	9,614	-
Total	<u>\$ 42,011</u>	<u>\$ 51,228</u>

\$9,614 reported as net deferred outflows of resources related to pensions resulting from City contributions to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2019. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

Year ending June 30:	Pension Expense Amount
2019	\$ 9,230
2020	(8,438)
2021	(15,224)
2022	(4,399)

E. Actuarial Assumptions

The total pension liability in the June 30, 2018, actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.50% per year
Salary Growth	3.25% per year after 26 years of service
Investment Rate of Return	7.50%

The total pension liability for each of the defined benefit cost-sharing plans was determined by an actuarial valuation as of June 30, 2018, using the entry age normal actuarial cost method. Inflation is assumed to be 2.50 percent for the General Employees Plan. Salary growth assumptions in the General Employees Plan decrease in annual increments from 11.25 percent after one year of service, to 3.25 percent after 26 years of service.

Mortality rates for all plans are based on RP-2014 mortality tables. The tables are adjusted slightly to fit PERA's experience. Actuarial assumptions for the General Employees Plan are reviewed every four to six years. The most recent six-year experience study for the General Employees Plan was completed in 2015.

The following changes in actuarial assumptions occurred in 2018.

General Employees Fund

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Stocks	36.00%	5.10%
International Stocks	17.00%	5.30%
Bonds (Fixed Income)	20.00%	0.75%
Alternative Assets (Private Markets)	25.00%	5.90%
Cash	2.00%	0.00%

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

F. Discount Rate

The discount rate used to measure the total pension liability in 2018 was 7.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on that assumption, the fiduciary net position of the General Employees Fund was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Pension Liability Sensitivity

The following presents the City's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate (6.5%)	Discount Rate (7.5%)	1% Increase in Discount Rate (8.5%)
City's proportionate share of the net pension liability:	\$ 342,591	\$ 210,808	\$ 102,026

H. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

I. Halstad Firefighters' Relief Association

Plan Description

The City remits a state aid payment to the Halstad Firefighters' Relief Association (Association), a single-employer public retirement system that acts as an administrator for volunteer firefighters. All volunteer firefighters of the City are members of the Halstad Fire Department Relief Association. Retiring individuals receive a lump sum distribution in an amount equal to their respective account. The minimum retirement age is 50 and members are fully vested after 20 years. These benefit provisions and all other requirements are consistent with state statutes.

Funding Policy

The City passes through state aids allocated to the plan in accordance with state statutes. The state aid was \$14,234 for 2018.

Ten-Year Historical Trend Information

Ten-year historical trend information is available in the Association's financial reports.

Related Party Investments

As of December 31, 2018, and for the fiscal year then ended, the Association held no securities issued by the City or other related parties.

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

The City has elected not to implement Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions*, as it relates to the Halstad Firefighters' Relief Association.

NOTE 6 DEFINED CONTRIBUTION PLAN

Three council members of the City of Halstad are covered by the Defined Contribution Plan, a multiple-employer deferred compensation plan administered by PERA. The Defined Contribution Plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. *Minnesota Statutes*, Chapter 353D.03, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5% of salary which is matched by the elected official's employer. For ambulance service personnel, employer contributions are determined by the employer, and for salaried employees, employee contributions must be a fixed percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. Employees who are paid for their services may elect to make member contributions in an amount not to exceed the employer share. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2 percent of employer contributions and twenty-five hundredths of one percent (0.0025) of the assets in each member's account annually.

Total contributions made by the City during fiscal year 2018 were:

Contribution Amount		Percentage of Covered Payroll		Required Rates
Employee	Employer	Employee	Employer	
\$ 480	\$ 480	5%	5%	5%

NOTE 7 COMMITTED AND CONTINGENCIES

The City of Halstad is a member of the Northern Municipal Power Agency. The Power Agency was incorporated on December 14, 1976, and is a municipal corporation and political subdivision of the State of Minnesota composed of ten Minnesota and two North Dakota cities. The Power Agency was organized for the purpose of providing its members with electrical power pursuant to Minnesota Statutes, Section 453. The Power Agency has issued Electrical System Revenue Bonds to finance the purchase of a 30% interest in the Coyote Station Unit No. 1 electrical generating plant near Beulah, North Dakota. Under the Statute, the bonds are not the obligation of the member cities, but of Northern Municipal Power Agency and are secured and payable solely from the revenues from the sale of electricity to member cities and to Minnkota Power Cooperative, Inc.

During 2018, the property within the tax increment financing district was sold to a nonprofit which will not pay property taxes resulting in a possible loss for the City. As of December 31, 2018 the Tax Increment District owes other funds \$150,934, an outside entity \$37,200 and has a cash position of \$18,694.

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

NOTE 8 INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The composition of interfund balances and transfers as of December 31, 2018, is as follows:

Due from / to other funds:

<u>Receivable</u>	<u>Payable</u>	<u>Amount</u>
General Fund	Tax Increment District	\$ 105,910
Public Service Utilities Fund	General Fund	17,209
Public Service Utilities Fund	Nonmajor Proprietary Funds	3,892
Public Service Utilities Fund	Tax Increment District	<u>45,024</u>
		<u>\$ 172,035</u>

The Tax Increment Redevelopment District has a loan payable for development costs that will start to be paid back when taxes are collected to the public service utilities fund. The loan has an annual interest rate of 5%, and a balance of \$45,024 at December 31, 2018. The tax increment district also has a loan to the general fund due to cash shortages in the implementation of the district – this too will be paid back once the district generates tax income.

The remaining receivables are due to operating expenses at year end.

Transfers to / from other funds:

<u>Transfer In</u>	<u>Transfer Out</u>	<u>Amount</u>
Economic Development Authority	General Fund	\$ 6,000

The transfer is an annual transfer appropriated by the General fund for economic development activities.

NOTE 9 LONG-TERM DEBT

The City of Halstad issued debt on November 1, 2008 in the amount of \$53,200 payable to the Halstad Telephone Company with an interest rate of 3.00% and maturity date of February 3, 2026. During the year ended December 31, 2018, the following changes occurred in the liability reported in long-term debt:

<u>Balance</u>			<u>Balance</u>	<u>Due Within</u>
<u>12/31/17</u>	<u>Additions</u>	<u>Reductions</u>	<u>12/31/18</u>	<u>One Year</u>
\$ 39,700	\$ -	\$ 2,500	\$ 37,200	\$ 2,500

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

The debt service requirements for the government's note is as follows:

Year Ending December 31,	Principal	Interest	Total
2019	\$ 3,000	\$ 1,116	\$ 4,116
2020	3,500	1,026	4,526
2021	3,500	921	4,421
2022	3,500	816	4,316
2023	3,500	711	4,211
2024-2026	20,200	1,680	21,880
	\$ 37,200	\$ 6,270	\$ 43,470

NOTE 10 FUND BALANCE DEFICIT

There was a deficit fund balance of \$132,240 in the tax increment district fund as of December 31, 2018. This will be funded through tax levies and general fund transfers.

NOTE 11 NEW PRONOUNCEMENTS

GASB Statement No. 83, *Certain Asset Retirement Obligations*, addresses accounting and financial reporting for certain asset retirement obligations (AROs). This Statement establishes criteria for determining the timing and pattern of recognition of a liability and corresponding deferred outflow of resources for AROs. It also establishes disclosure of information about the nature of a government's AROs, the methods and assumptions used for the estimates of the liabilities, and the estimated remaining useful life of the associated tangible capital assets. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Earlier application is encouraged.

GASB Statement No. 84, *Fiduciary Activities*, provides guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. Earlier application is encouraged.

GASB Statement No. 87, *Leases*, establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. This Statement requires recognition of certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This Statement is effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged.

CITY OF HALSTAD
NOTES TO THE FINANCIAL STATEMENTS - CONTINUED
AS OF DECEMBER 31, 2018

GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*, improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. This Statement is effective for reporting periods beginning after June 15, 2018. Earlier application is encouraged.

GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, establishes accounting requirements for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged.

GASB Statement No. 90, *Majority Equity Interests*, establishes accounting requirements for interest cost incurred before the end of a construction period. This Statement provides guidance for reporting when a government has majority equity interest in legally separate organizations. An equity interest is explicit and measurable if the government has a present or future claim to the net resources of the entity and the method for measuring the government's share of the entity's net resources is determinable. If government's holding of that equity interest meets the definition of an investment, as defined by GASB No. 72, the equity interest should be reported as an investment and measured using the equity method and not as a component unit of the government. If a government's holding of a majority interest in a legally separate organization does not meet the definition of an investment, the holding of the majority equity interest results in the government being financially accountable for the organization and therefore, the government should report the legally separate organization as a component unit. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. Earlier application is encouraged.

Management has not yet determined what effect these statements will have on the entity's financial statements.

NOTE 12 PRIOR PERIOD ADJUSTMENT

Per review of the structure of the Economic Development Association fund, it was determined that the Economic Development Association is a fund of the City of Halstad. Adjustments have been made to include the fund balance as of January 1, 2018 in the financial statements.

CITY OF HALSTAD
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES –
BUDGET TO ACTUAL – GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2018

	<u>Original and Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
Revenues			
General property taxes	\$ 189,187	\$ 183,137	\$ (6,050)
Special assessments	2,000	2,632	632
Licenses and permits	1,000	1,217	217
	<u>192,187</u>	<u>186,986</u>	<u>(5,201)</u>
Intergovernmental revenues			
Local government aid	192,876	192,876	-
PERA aid	-	1,213	1,213
Small Cities Assist	1,951	8,872	6,921
Fire relief association aid	14,000	14,234	234
	<u>208,827</u>	<u>217,195</u>	<u>8,368</u>
Charges for services			
Fire protection fees	20,500	16,131	(4,369)
Snow removal	1,500	10,089	8,589
	<u>22,000</u>	<u>26,220</u>	<u>4,220</u>
Fines and penalties	<u>2,000</u>	<u>668</u>	<u>(1,332)</u>
Miscellaneous revenues			
Gifts and donations	-	26,892	26,892
Interest on investments	1,000	1,096	96
Reimbursements and refunds	8,000	3,539	(4,461)
Rent	500	1,800	1,300
Other	-	8,467	8,467
	<u>9,500</u>	<u>41,794</u>	<u>32,294</u>
Total revenues	<u>434,514</u>	<u>472,863</u>	<u>38,349</u>
Expenditures			
General government			
Audit	7,100	7,050	50
Assessment services	1,000	766	234
Payroll expenses	17,063	17,273	(210)
County assessment	2,500	2,016	484
Insurance	9,044	8,010	1,034
Supplies and other	11,000	15,696	(4,696)
Total general government	<u>47,707</u>	<u>50,811</u>	<u>(3,104)</u>

See Notes to the Required Supplementary Information

CITY OF HALSTAD
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES –
BUDGET TO ACTUAL – GENERAL FUND - CONTINUED
FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and Final Budget	Actual	Variance with Final Budget
Public safety			
Police protection			
Contracted service	\$ 27,097	\$ 27,096	\$ 1
Insurance	467	431	36
Animal control	1,000	-	1,000
Other	6,000	4,500	1,500
	<u>34,564</u>	<u>32,027</u>	<u>2,537</u>
Fire protection			
Volunteers compensation	8,000	8,421	(421)
Equipment and repairs	10,000	27,788	(17,788)
Hydrant rental	1,850	1,850	-
Telephone and utilities	5,700	7,659	(1,959)
County assessment	800	772	28
Insurance	8,000	7,580	420
Other expense	500	204	296
Education and training	8,000	3,914	4,086
Firemen's relief association	16,000	16,421	(421)
Capital outlay	-	12,443	(12,443)
	<u>58,850</u>	<u>87,052</u>	<u>(28,202)</u>
Rescue squad			
Volunteers' compensation	9,000	6,770	2,230
Repairs	1,500	765	735
Telephone and utilities	3,000	3,546	(546)
Equipment expenses	7,500	6,893	607
Insurance	3,857	3,641	216
Other	200	760	(560)
	<u>25,057</u>	<u>22,375</u>	<u>2,682</u>
Flood			
Capital outlay	15,000	13,100	1,900
	<u>15,000</u>	<u>13,100</u>	<u>1,900</u>
Total public safety	<u>133,471</u>	<u>154,554</u>	<u>(21,083)</u>

See Notes to the Required Supplementary Information

CITY OF HALSTAD
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES –
BUDGET TO ACTUAL – GENERAL FUND - CONTINUED
FOR THE YEAR ENDED DECEMBER 31, 2018

	Original and <u>Final Budget</u>	Actual	Variance with <u>Final Budget</u>
Highways and streets			
Streets and property maintenance	\$ 25,000	\$ 34,801	\$ (9,801)
Equipment repair and maintenance	60,000	53,807	6,193
Snow removal	12,000	27,844	(15,844)
Street lighting	9,600	9,600	-
Tree removal and replacement	500	90	410
Insurance	3,734	3,447	287
Other	5,000	1,892	3,108
Capital outlay	<u>37,580</u>	<u>49,417</u>	<u>(11,837)</u>
Total highways and streets	<u>153,414</u>	<u>180,898</u>	<u>(27,484)</u>
Culture and recreation			
Recreation programs			
Park and other expense	31,000	11,004	19,996
Community building (LRC)	20,000	20,565	(565)
City beautification - projects	20,000	18,041	1,959
Meals program	1,500	-	1,500
Economic Development Association	6,000	-	6,000
Café building expense	18,500	5,836	12,664
Other	2,500	142	2,358
Capital outlay	<u>-</u>	<u>72,436</u>	<u>(72,436)</u>
Total culture and recreation	<u>99,500</u>	<u>128,024</u>	<u>(28,524)</u>
Total expenditures	<u>434,092</u>	<u>514,287</u>	<u>(80,195)</u>
Excess (deficiency) of revenues over expenditures	<u>422</u>	<u>(41,424)</u>	<u>(41,846)</u>
Other financing sources (uses)			
Sale of capital asset	-	18,345	18,345
Insurance proceeds	-	44,882	44,882
Transfer Out	<u>-</u>	<u>(6,000)</u>	<u>(6,000)</u>
Total other financing sources (uses)	<u>-</u>	<u>57,227</u>	<u>57,227</u>
Net change in fund balance	<u>422</u>	<u>15,803</u>	<u>15,381</u>
Fund balance, beginning of year	<u>575,413</u>	<u>575,413</u>	<u>-</u>
Fund balance, end of year	<u>\$ 575,835</u>	<u>\$ 591,216</u>	<u>\$ 15,381</u>

See Notes to the Required Supplementary Information

CITY OF HALSTAD
SCHEDULE OF CITY'S CONTRIBUTION TO PERA RETIREMENT FUND
AS OF DECEMBER 31, 2018

Year Ended	Statutorily Required Contributions	Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a % of Covered Payroll
2015	\$ 16,343	\$ 16,343	\$ -	\$ 217,909	7.50%
2016	17,259	17,259	-	230,113	7.50%
2017	18,324	18,324	-	244,320	7.50%
2018	19,362	19,362	-	258,159	7.50%

The amounts presented for each year were determined as of the City's year end, which is December 31st.

The City implemented GASB Statement No. 68 and 71 for its fiscal year ended December 31, 2015. Information for the prior years is not available.

See Notes to the Required Supplementary Information

CITY OF HALSTAD
SCHEDULE OF CITY'S AND NON-EMPLOYER PROPORTIONATE
SHARE OF THE NET PENSION LIABILITY
AS OF DECEMBER 31, 2018

Year Ended	City's Proportion of the Net Pension Liability (Asset)	City's Proportionate Share of the Net Pension Liability (Asset)	State Proportionate Share of the Net Pension Liability Associated with the City	Total	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015	0.0036%	\$ 186,571	\$ -	\$ 186,571	\$ 206,893	90.2%	78.19%
2016	0.0036%	292,302	3,873	296,175	223,987	130.5%	68.91%
2017	0.0037%	236,205	2,962	239,167	237,715	99.4%	75.90%
2018	0.0038%	210,808	6,871	217,679	253,440	83.2%	79.53%

The amounts presented for each year were determined as of the measurement date of the collective net pension liability, which is June 30th.

The City implemented GASB Statement No. 68 and 71 for its fiscal year ended December 31, 2015. Information for the prior years is not available.

See Notes to the Required Supplementary Information

CITY OF HALSTAD
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
AS OF DECEMBER 31, 2018

NOTE 1 - BUDGETARY COMPARISON

Budgets are prepared for City funds on the same basis and using the same accounting practices that are used to account and prepare financial reports for the funds. Budgets presented in this report for comparison to actual amounts are presented in accordance with accounting principles generally accepted in the United States of America. All appropriations lapse at year-end. Encumbrances represent commitments related to unperformed contracts for goods and services. Encumbrance accounting is not utilized in the governmental funds of the City.

The budget is adopted through the passage of a resolution. Administration can authorize the transfer of budgeted amounts within any fund. Any revisions that alter the total expenditures of any fund must be approved by the City Council. The annual appropriated budget is not legally binding on the City unless the City has a deficit fund balance, which exceeds 2.5% of expenditures. In the current year, the General fund saw expenses in excess of budgeted in the amount of \$80,195. The City did not adopt an Economic Development Authority budget for 2018.

NOTE 2 - DEFINED BENEFIT PLAN

General Employees Fund

2018 Changes

Changes in Actuarial Assumptions:

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

2017 Changes

Changes in Actuarial Assumptions:

- The Combined Service Annuity (CSA) loads were changed from 0.8 percent for active members and 60 percent for vested and non-vested deferred members. The revised CSA loads are now 0.0 percent for active member liability, 15.0 percent for vested deferred member liability and 3.0 percent for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2044 and 2.5 percent per year thereafter.

2016 Changes

Changes in Actuarial Assumptions:

- The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2035 and 2.5 percent per year thereafter to 1.0 percent per year for all years.
- The assumed investment return was changed from 7.9 percent to 7.5 percent. The single discount rate was changed from 7.9 percent to 7.5 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

CITY OF HALSTAD
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION - CONTINUED
AS OF DECEMBER 31, 2018

2015 Changes

Changes in Plan Provisions:

- On January 1, 2015 the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

Changes in Actuarial Assumptions:

- The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2030 and 2.5 percent per year thereafter to 1.0 percent per year through 2035 and 2.5 percent per year thereafter.

CITY OF HALSTAD
COMBINING STATEMENT OF NET POSITION – NONMAJOR PROPRIETARY FUNDS
AS OF DECEMBER 31, 2018

	John Wimmer Homes	Sunrise Apartments	Totals
	<u> </u>	<u> </u>	<u> </u>
Assets			
Current assets			
Cash and cash equivalents	\$ 110,668	\$ 60,396	\$ 171,064
Accounts receivable, net	<u>2,945</u>	<u>3,719</u>	<u>6,664</u>
Total current assets	<u>113,613</u>	<u>64,115</u>	<u>177,728</u>
Non-current assets			
Capital assets			
Land	3,522	5,000	8,522
Building, improvements, and equipment	142,458	115,000	257,458
Less accumulated depreciation	<u>(135,964)</u>	<u>(84,717)</u>	<u>(220,681)</u>
Total capital assets	<u>10,016</u>	<u>35,283</u>	<u>45,299</u>
Total assets	<u>123,629</u>	<u>99,398</u>	<u>223,027</u>
Liabilities			
Current liabilities			
Accounts payable	1,311	432	1,743
Due to other funds	885	3,007	3,892
Customer deposits	<u>4,200</u>	<u>4,600</u>	<u>8,800</u>
Total Liabilities	<u>6,396</u>	<u>8,039</u>	<u>14,435</u>
Net position			
Net investment in capital assets	10,016	35,283	45,299
Unrestricted	<u>107,217</u>	<u>56,076</u>	<u>163,293</u>
Total net position	<u>\$ 117,233</u>	<u>\$ 91,359</u>	<u>\$ 208,592</u>

CITY OF HALSTAD
COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
– NONMAJOR PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2018

	John Wimmer Homes	Sunrise Apartments	Totals
Operating revenue			
Rentals	\$ 34,380	\$ 63,672	\$ 98,052
Other	<u>2,040</u>	<u>3,296</u>	<u>5,336</u>
Total operating revenue	<u>36,420</u>	<u>66,968</u>	<u>103,388</u>
Operating expenses			
Salaries and wages	7,967	16,898	24,865
Heat, light and power	4,508	18,463	22,971
Repairs, maintenance and supplies	5,676	9,892	15,568
Insurance	2,270	7,950	10,220
Depreciation	1,848	4,600	6,448
Other	<u>5,763</u>	<u>14,021</u>	<u>19,784</u>
Total operating expenses	<u>28,032</u>	<u>71,824</u>	<u>99,856</u>
Operating income (loss)	<u>8,388</u>	<u>(4,856)</u>	<u>3,532</u>
Non-operating revenues			
Interest income	<u>106</u>	<u>-</u>	<u>106</u>
Total non-operating revenues	<u>106</u>	<u>-</u>	<u>106</u>
Change in net position	8,494	(4,856)	3,638
Net position, beginning	<u>108,739</u>	<u>96,215</u>	<u>204,954</u>
Net position, ending	<u>\$ 117,233</u>	<u>\$ 91,359</u>	<u>\$ 208,592</u>

CITY OF HALSTAD
COMBINING STATEMENT OF CASH FLOWS – NONMAJOR PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2018

	John Wimmer Homes	Sunrise Apartments	Totals
Cash flows from operating activities:			
Receipts from customers and users	\$ 37,348	\$ 65,291	\$ 102,639
Payments to suppliers	(16,968)	(50,446)	(67,414)
Payments to employees	(7,967)	(16,898)	(24,865)
Net cash provided (used) by operating activities	<u>12,413</u>	<u>(2,053)</u>	<u>10,360</u>
Cash flows from noncapital financing activities			
Change in due to/from other funds	<u>355</u>	<u>(2,341)</u>	<u>(1,986)</u>
Net cash provided (used) by noncapital financing activities	<u>355</u>	<u>(2,341)</u>	<u>(1,986)</u>
Cash flows from investing activities			
Interest income	<u>106</u>	<u>-</u>	<u>106</u>
Net cash provided (used) by investing activities	<u>106</u>	<u>-</u>	<u>106</u>
Net increase (decrease) in cash and cash equivalents	12,874	(4,394)	8,480
Cash and cash equivalents, January 1	<u>97,794</u>	<u>64,790</u>	<u>162,584</u>
Cash and cash equivalents, December 31	<u>\$ 110,668</u>	<u>\$ 60,396</u>	<u>\$ 171,064</u>
Reconciliation of net operating income to			
Net cash provided (used) by operating activities:			
Operating income (loss)	\$ 8,388	\$ (4,856)	\$ 3,532
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:			
Depreciation expense	1,848	4,600	6,448
Change in assets and liabilities:			
Accounts receivable	1,328	(1,077)	251
Accounts payable	1,249	(120)	1,129
Customer deposits	(400)	(600)	(1,000)
Total adjustments	<u>4,025</u>	<u>2,803</u>	<u>6,828</u>
Net cash provided (used) by operating activities	<u>\$ 12,413</u>	<u>\$ (2,053)</u>	<u>\$ 10,360</u>

CITY OF HALSTAD
SCHEDULE OF OPERATING REVENUES AND EXPENSES – PUBLIC UTILITY DEPARTMENTS
FOR THE YEAR ENDED DECEMBER 31, 2018

	Electric Department	Water Department	Sewage Disposal Department	Refuse Disposal Department	Total
Operating revenues					
Halstad consumers	\$ 1,017,790	\$ 111,336	\$ 150,629	\$ 64,213	\$ 1,343,968
City departments - administration fee	23,839	-	-	-	23,839
Penalties	11,394	-	-	-	11,394
Generator revenue	57,115	-	-	-	57,115
Other	5,359	-	-	-	5,359
Total operating revenues	1,115,497	111,336	150,629	64,213	1,441,675
Operating expenses					
Production and distribution					
Salaries	89,100	13,189	23,599	-	125,888
Repair, maintenance and supplies	-	4,348	10,176	-	14,524
Electric energy purchased	776,052	-	-	-	776,052
Sewer waste disposal	-	-	22,104	-	22,104
Depreciation	69,884	24,355	16,299	-	110,538
Generator expenses	47,295	-	-	-	47,295
Dumpster rent and pickup	-	-	-	52,677	52,677
Truck expense	7,972	1,180	2,111	-	11,263
Miscellaneous and training	38,139	18,333	17,523	-	73,995
Total production and distribution	1,028,442	61,405	91,812	52,677	1,234,336
General and administrative					
Salaries - administrative and office	27,539	27,539	27,539	-	82,617
General supplies and maintenance	-	2,169	5,075	-	7,244
Office supplies and postage	2,059	2,060	2,060	-	6,179
Telephone	1,696	1,695	1,695	-	5,086
Depreciation	4,101	1,429	956	-	6,486
Professional fees and services	3,377	1,623	1,551	-	6,551
Insurance	12,055	1,784	3,192	-	17,031
PERA, social security, employee insurance and other	45,603	6,750	12,079	-	64,432
Miscellaneous	2,190	1,052	1,006	-	4,248
Total general and administrative	98,620	46,101	55,153	-	199,874
Total operating expenses	1,127,062	107,506	146,965	52,677	1,434,210
Operating income (loss)	\$ (11,565)	\$ 3,830	\$ 3,664	\$ 11,536	\$ 7,465

CITY OF HALSTAD
UTILITY STATISTICS – ELECTRICAL UTILITIES STATISTICS (UNAUDITED)
FOR THE YEARS ENDED DECEMBER 31,

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
Kilowatt hours sold										
Residential	2,864,972	2,759,617	2,758,247	2,864,149	2,942,617	2,847,267	2,647,759	2,864,992	2,954,375	2,983,705
Off peak heating	2,783,064	2,530,302	2,384,351	2,821,492	3,124,387	2,963,626	2,510,458	2,901,579	2,788,170	2,908,079
Commerical lighting	971,791	878,926	921,494	992,232	1,035,544	1,092,154	1,055,877	1,170,293	1,126,791	1,194,609
Power	1,571,975	1,458,388	1,623,535	1,724,877	1,627,901	1,647,448	1,505,821	1,658,657	1,725,051	1,799,756
City usage	279,281	253,107	220,327	246,040	243,293	244,353	189,148	178,274	197,194	234,619
Water and sewer department usage	<u>150,420</u>	<u>140,232</u>	<u>138,154</u>	<u>151,443</u>	<u>158,620</u>	<u>154,412</u>	<u>131,063</u>	<u>161,304</u>	<u>164,015</u>	<u>166,956</u>
Total KWH sold	8,621,503	8,020,572	8,046,108	8,800,233	9,132,362	8,949,260	8,040,126	8,935,099	8,955,596	9,287,724
Add										
Electric plant usage	<u>218,067</u>	<u>197,894</u>	<u>189,578</u>	<u>214,396</u>	<u>295,452</u>	<u>284,689</u>	<u>270,820</u>	<u>300,836</u>	<u>300,130</u>	<u>299,826</u>
	<u>8,839,570</u>	<u>8,218,466</u>	<u>8,235,686</u>	<u>9,014,629</u>	<u>9,427,814</u>	<u>9,233,949</u>	<u>8,310,946</u>	<u>9,235,935</u>	<u>9,255,726</u>	<u>9,587,550</u>
Total KWH purchased	<u>9,128,792</u>	<u>8,703,526</u>	<u>8,656,085</u>	<u>8,975,660</u>	<u>9,804,619</u>	<u>9,731,977</u>	<u>8,757,050</u>	<u>9,691,092</u>	<u>9,601,056</u>	<u>10,060,367</u>
Line loss	<u>(289,222)</u>	<u>(485,060)</u>	<u>(420,399)</u>	<u>38,969</u>	<u>(376,805)</u>	<u>(498,028)</u>	<u>(446,104)</u>	<u>(455,157)</u>	<u>(345,330)</u>	<u>(472,817)</u>
Loss percentage of KWH purchased	<u>3.17%</u>	<u>5.57%</u>	<u>4.86%</u>	<u>(0.43%) (1)</u>	<u>3.84%</u>	<u>5.12%</u>	<u>5.09%</u>	<u>4.70%</u>	<u>3.60%</u>	<u>4.70%</u>

(1) During 2015, the City changed its billing cycle to correspond with its purchases creating additional hours sold.

INDEPENDENT AUDITOR'S REPORT ON MINNESOTA LEGAL COMPLIANCE

To the Honorable Mayor,
City Council and Clerk-Treasurer
City of Halstad
Halstad, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, business type activities, each major fund, and the aggregate remaining fund information of the City of Halstad, Minnesota, as of and for the year ended December 31, 2018, and the related notes to the financial statements, and have issued our report thereon dated April 24, 2019. The governmental activities have a qualified report because the City did not adopt the provisions of Governmental Accounting Standards Board Statement No. 68 for the Fire Relief Association.

The *Minnesota Legal Compliance Audit Guide for Cities*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our audit considered all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that the City failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Cities*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the City's noncompliance with the above referenced provisions.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.



BRADY, MARTZ & ASSOCIATES, P.C.
GRAND FORKS, NORTH DAKOTA

April 24, 2019

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor,
City Council and Clerk-Treasurer
City of Halstad
Halstad, Minnesota

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Halstad as of and for the year ended December 31, 2018, and the related notes to the financial statements which collectively comprise the City's basic financial statements and have issued our report thereon dated April 24, 2019. The governmental activities have a qualified report because the City did not adopt the provisions of Governmental Accounting Standards Board Statement No. 68 for the Fire Relief Association.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Halstad's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings as items 2018-001 and 2018-002 that we consider to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Halstad's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City of Halstad's Response to Findings

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and corrective action plan. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



BRADY, MARTZ & ASSOCIATES, P.C.
GRAND FORKS, NORTH DAKOTA

April 24, 2019

CITY OF HALSTAD
SCHEDULE OF FINDINGS
FOR THE YEAR ENDED DECEMBER 31, 2018

2018-001 – Significant Deficiency

Criteria

The City does not have the internal resources to identify all journal entries required to maintain a general ledger and prepare the full-disclosure financial statements in conformity with generally accepted accounting principles (GAAP).

Condition

The City's personnel prepare periodic financial information for internal use that meets the needs of management and the council. However, the City does not have internal resources to identify all journal entries required to maintain a general ledger and prepare full-disclosure financial statements required by GAAP for external reporting.

Cause

The City does not have the internal expertise needed to handle all aspects of the external financial reporting.

Effect

The City Council is aware of the deficiency and addresses it by reviewing and approving the adjusting entries and completed statements prior to distribution to the end users.

Recommendation

For entities of the City's size, it generally is not practical to obtain the internal expertise needed to handle all aspects of the external financial reporting.

Views of Responsible Officials and Planned Corrective Actions

The City agrees with the recommendation and will review on an annual basis.

CITY OF HALSTAD
SCHEDULE OF FINDINGS - CONTINUED
FOR THE YEAR ENDED DECEMBER 31, 2018

2018-002 – Significant Deficiency

Criteria

Generally, a system of internal control has the proper separation of duties between authorization, custody, record keeping and reconciliation.

Condition

There is not a system in place for accounting duties to be properly segregated between authorization, custody, record keeping and reconciliation.

Cause

Size and budget constraints limiting the number of personnel within the accounting department.

Effect

The design of the internal control over financial reporting could adversely affect the ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements.

Recommendation

The areas should be reviewed periodically and consideration given to improving the segregation of duties. Compensating controls over the underlying financial information may be obtained through oversight by management and the board.

Views of Responsible Officials and Planned Corrective Actions

The City agrees with the recommendation and will review on an annual basis.

CITY OF HALSTAD
CORRECTIVE ACTION PLAN
DECEMBER 31, 2018

2018-001 FINDING

Contact Person – Veronica Dye, Clerk-Treasurer

Corrective Action Plan – Will obtain internal expertise to handle all aspects of external financial reporting when it becomes economically feasible.

Completion Date – Ongoing

2018-002 FINDING

Contact Person – Veronica Dye, Clerk-Treasurer

Corrective Action Plan – The City has the following procedures to mitigate the risk:

- 1) The city council approves checks.
- 2) The mayor reviews bank statements before turning it over to the city clerk for reconciliation.
- 3) The city council approves the annual budget.

Completion Date – Ongoing